

ELIMINATE THE SOCIAL SERVICES BLOCK GRANT
Department of Health and Human Services

The Budget proposes to eliminate the Social Services Block Grant (SSBG) because it lacks strong performance measures, is not well targeted, and is not a core function of the Federal Government. States do not have to demonstrate that they are using funds effectively in order to continue receiving funding. In addition, SSBG funds services that are also funded through other Federal programs, such as early childhood education services funded through Head Start and child welfare services funded by Title IV-E programs.

Funding Summary
 (In millions of dollars)

	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2019-23	2019-28
Proposed Change from Current Law.....	-1,411	-1,649	-1,700	-1,700	-1,700	-1,700	-1,700	-1,700	-1,700	-1,700	-8,160	-16,660

Justification

SSBG is a permanently authorized program, which funds a wide variety of services. Examples of services include child care, child and adult protective services, foster care, and special services for the disabled. Overall, there are 29 broad service categories within SSBG (including "other"). However, better targeted State and Federal programs currently fund most of these services. SSBG lacks strong performance metrics and the means to hold States accountable for spending SSBG funds effectively.

Outlays, gross:			
4100	Outlays from new mandatory authority		499
4180	Budget authority, net (total)		671
4190	Outlays, net (total)		499

Object Classification (in millions of dollars)

Identification code 075-1550-4-1-609	2017 actual	2018 est.	2019 est.
Direct obligations:			
25.1	Advisory and assistance services		7
41.0	Grants, subsidies, and contributions		664
99.9	Total new obligations, unexpired accounts		671

PAYMENTS TO STATES FOR THE CHILD CARE AND DEVELOPMENT BLOCK GRANT

For carrying out the Child Care and Development Block Grant Act of 1990 ("CCDBG Act"), \$2,560,000,000 shall be used to supplement, not supplant State general revenue funds for child care assistance for low-income families: Provided, That technical assistance under section 658I(a)(3) of such Act may be provided directly, or through the use of contracts, grants, cooperative agreements, or inter-agency agreements: Provided further, That all funds made available to carry out section 418 of the Social Security Act (42 U.S.C. 618), including funds appropriated for that purpose in such section 418 or any other provision of law, shall be subject to the reservation of funds authority in paragraphs (4) and (5) of section 658O(a) of the CCDBG Act: Provided further, That none of the funds provided under this heading may be used to implement the national toll-free hotline under section 658L(b) of the CCDBG Act.

Note.—A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Act, 2018 (Division D of P.L. 115-56, as amended). The amounts included for 2018 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 075-1515-0-1-609	2017 actual	2018 est.	2019 est.	
Obligations by program activity:				
0001	Child Care Block grant payments to States	2,845	2,827	2,547
0004	Child Care Research and evaluation fund	10	10	13
0900	Total new obligations, unexpired accounts	2,855	2,837	2,560
Budgetary resources:				
Budget authority:				
Appropriations, discretionary:				
1100	Appropriation	2,856	2,837	2,560
1930	Total budgetary resources available	2,856	2,837	2,560
Memorandum (non-add) entries:				
1940	Unobligated balance expiring	-1		
Change in obligated balance:				
Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1	1,071	1,122	1,109
3010	New obligations, unexpired accounts	2,855	2,837	2,560
3020	Outlays (gross)	-2,801	-2,850	-2,644
3041	Recoveries of prior year unpaid obligations, expired	-3		
3050	Unpaid obligations, end of year	1,122	1,109	1,025
Memorandum (non-add) entries:				
3100	Obligated balance, start of year	1,071	1,122	1,109
3200	Obligated balance, end of year	1,122	1,109	1,025
Budget authority and outlays, net:				
Discretionary:				
4000	Budget authority, gross	2,856	2,837	2,560
Outlays, gross:				
4010	Outlays from new discretionary authority	2,036	1,997	1,800
4011	Outlays from discretionary balances	765	853	844
4020	Outlays, gross (total)	2,801	2,850	2,644
4180	Budget authority, net (total)	2,856	2,837	2,560
4190	Outlays, net (total)	2,801	2,850	2,644

This program provides grants to States for child care subsidies for low-income working families and activities to improve child care quality.

Object Classification (in millions of dollars)

Identification code 075-1515-0-1-609	2017 actual	2018 est.	2019 est.	
Direct obligations:				
25.1	Advisory and assistance services	22	21	23
25.3	Other goods and services from Federal sources		2	2
41.0	Grants, subsidies, and contributions	2,833	2,814	2,535
99.9	Total new obligations, unexpired accounts	2,855	2,837	2,560

SOCIAL SERVICES BLOCK GRANT

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Program and Financing (in millions of dollars)

Identification code 075-1534-0-1-506	2017 actual	2018 est.	2019 est.	
Obligations by program activity:				
0001	Social Services Block Grant	1,583	1,588	1,700
0002	Health Profession Opportunity Grants	79		
0900	Total new obligations, unexpired accounts	1,662	1,588	1,700
Budgetary resources:				
Unobligated balance:				
1000	Unobligated balance brought forward, Oct 1	32	31	22
1031	Other balances not available		-9	
1050	Unobligated balance (total)	32	22	22
Budget authority:				
Appropriations, mandatory:				
1200	Appropriation	1,785	1,700	1,700
1230	Appropriations and/or unobligated balance of appropriations permanently reduced	-123	-112	
1260	Appropriations, mandatory (total)	1,662	1,588	1,700
1930	Total budgetary resources available	1,694	1,610	1,722
Memorandum (non-add) entries:				
1940	Unobligated balance expiring	-1		
1941	Unexpired unobligated balance, end of year	31	22	22
Change in obligated balance:				
Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1	480	468	435
3010	New obligations, unexpired accounts	1,662	1,588	1,700
3020	Outlays (gross)	-1,661	-1,621	-1,718
3041	Recoveries of prior year unpaid obligations, expired	-13		
3050	Unpaid obligations, end of year	468	435	417
Memorandum (non-add) entries:				
3100	Obligated balance, start of year	480	468	435
3200	Obligated balance, end of year	468	435	417
Budget authority and outlays, net:				
Mandatory:				
4090	Budget authority, gross	1,662	1,588	1,700
Outlays, gross:				
4100	Outlays from new mandatory authority	1,313	1,318	1,411
4101	Outlays from mandatory balances	348	303	307
4110	Outlays, gross (total)	1,661	1,621	1,718
4180	Budget authority, net (total)	1,662	1,588	1,700
4190	Outlays, net (total)	1,661	1,621	1,718

Summary of Budget Authority and Outlays (in millions of dollars)

	2017 actual	2018 est.	2019 est.
Enacted/requested:			
Budget Authority	1,662	1,588	1,700
Outlays	1,661	1,621	1,718
Legislative proposal, subject to PAYGO:			
Budget Authority			-1,615
Outlays			-1,408
Total:			
Budget Authority	1,662	1,588	85
Outlays	1,661	1,621	310

SOCIAL SERVICES BLOCK GRANT—Continued

The Budget proposes to reduce the authorized funding level for the Social Services Block Grant to \$0. The account also provides funding for the Health Profession Opportunity Grants demonstration to provide education and training to Temporary Assistance for Needy Families recipients and other low income individuals for health care occupations in high demand. The Budget proposes extending the demonstration through FY 2019.

Object Classification (in millions of dollars)

Identification code 075-1534-0-1-506	2017 actual	2018 est.	2019 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent	1		
25.1 Advisory and assistance services	13		
41.0 Grants, subsidies, and contributions	1,648	1,588	1,700
99.9 Total new obligations, unexpired accounts	1,662	1,588	1,700

Employment Summary

Identification code 075-1534-0-1-506	2017 actual	2018 est.	2019 est.
1001 Direct civilian full-time equivalent employment	8		

SOCIAL SERVICES BLOCK GRANT
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 075-1534-4-1-506	2017 actual	2018 est.	2019 est.
Obligations by program activity:			
0002 Health Profession Opportunity Grants			85
0003 Social Services Block Grant			-1,700
0900 Total new obligations, unexpired accounts			-1,615
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation			-1,615
1900 Budget authority (total)			-1,615
1930 Total budgetary resources available			-1,615
Change in obligated balance:			
Unpaid obligations:			
3010 New obligations, unexpired accounts			-1,615
3020 Outlays (gross)			1,408
3050 Unpaid obligations, end of year			-207
Memorandum (non-add) entries:			
3200 Obligated balance, end of year			-207
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross			-1,615
Outlays, gross:			
4100 Outlays from new mandatory authority			-1,408
4180 Budget authority, net (total)			-1,615
4190 Outlays, net (total)			-1,408

Object Classification (in millions of dollars)

Identification code 075-1534-4-1-506	2017 actual	2018 est.	2019 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent			1
25.1 Advisory and assistance services			11
41.0 Grants, subsidies, and contributions			-1,627
99.9 Total new obligations, unexpired accounts			-1,615

Employment Summary

Identification code 075-1534-4-1-506	2017 actual	2018 est.	2019 est.
1001 Direct civilian full-time equivalent employment			8

CHILDREN AND FAMILIES SERVICES PROGRAMS

For carrying out, except as otherwise provided, the Runaway and Homeless Youth Act, the Head Start Act, the Child Abuse Prevention and Treatment Act, sections 303 and 313 of the Family Violence Prevention and Services Act, the Native American Programs Act of 1974, title II of the Child Abuse Prevention and Treatment and Adoption Reform Act of 1978 (adoption opportunities), part B-1 of title IV and sections 429, 473A, 477(i), 1110, 1114A, and 1115 of the Social Security Act; and for necessary administrative expenses to carry out titles I, IV, V, X, XI, XIV, XVI, and XX-A of the Social Security Act, the Act of July 5, 1960, the Child Care and Development Block Grant Act of 1990, title IV of the Immigration and Nationality Act, and section 501 of the Refugee Education Assistance Act of 1980; \$10,323,890,000, of which \$37,943,000, to remain available through September 30, 2020, shall be for grants to States for adoption and legal guardianship incentive payments, as defined by section 473A of the Social Security Act and may be made for adoptions and legal guardianships completed before September 30, 2019: Provided, That \$9,275,000,000 shall be for making payments under the Head Start Act; Provided further, That of the amount in the previous proviso, \$21,905,000 shall be available for a cost of living adjustment notwithstanding section 640(a)(3)(A) of such Act: Provided further, That with respect to any subsequent continuing appropriations act, the previous proviso shall not be construed as an authority or condition under this Act and shall not apply in fiscal year 2020 to amounts provided by such a continuing appropriations act, notwithstanding any other law: Provided further, That of the amount identified in the first proviso, \$14,000,000 shall be available to supplement funding otherwise available for research, evaluation, and federal administrative costs: Provided further, That of the amount identified in the first proviso, \$25,000,000 shall be available for allocation by the Secretary to supplement activities described in paragraphs (7)(B) and (9) of section 641(c) of the Head Start Act under the Designation Renewal System, established under the authority of sections 641(c)(7), 645A(b)(12) and 645A(d) of such Act: Provided further, That funds described in the preceding proviso shall not be included in the calculation of "base grant" in subsequent fiscal years, as such term is used in section 640(a)(7)(A) of such Act: Provided further, That notwithstanding any proviso under this heading in a prior Act making appropriations for a prior fiscal year (other than amounts that were designated by the Congress as an emergency requirement pursuant to a concurrent resolution on the budget or the Balanced Budget and Emergency Deficit Control Act of 1985), any amount issued through a grant for the purposes described in the following proviso shall be included in any calculation of "base grant", as such term is used in section 640(a)(7)(A) of such Act, that affects the allocation of funds appropriated in this Act: Provided further, That the previous proviso applies to funds granted for Early Head Start programs as described in section 645A of the Head Start Act, for conversion of Head Start services to Early Head Start services as described in section 645(a)(5)(A) of such Act, and for discretionary grants for high quality infant and toddler care through Early Head Start-Child Care Partnerships, to entities defined as eligible under section 645A(d) of such Act: Provided further, That the Secretary may reduce the reservation of funds under section 640(a)(2)(C) of such Act in lieu of reducing the reservation of funds under sections 640(a)(2)(B), 640(a)(2)(D), and 640(a)(2)(E) of such Act: Provided further, That \$1,864,000 shall be for a human services case management system for federally declared disasters, to include a comprehensive national case management contract and Federal costs of administering the system: Provided further, That up to \$2,000,000 shall be for improving the Public Assistance Reporting Information System, including grants to States to support data collection for a study of the system's effectiveness.

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Program and Financing (in millions of dollars)

Identification code 075-1536-0-1-506	2017 actual	2018 est.	2019 est.
Obligations by program activity:			
0101 Head Start	9,554	9,190	9,275
0102 Preschool Development Grants		498	
0103 Runaway and homeless youth (basic centers)	54	53	54
0104 Transitional living	48	48	48
0106 Education grants to reduce sexual abuse of runaway youth	17	17	17
0109 Child abuse State grants	25	25	25
0110 Child abuse discretionary activities	33	33	33
0111 Community-based child abuse prevention	40	39	40
0112 Child welfare services	268	267	269
0113 Child welfare training, research, or demonstration projects	18	18	18
0114 Adoption opportunities	39	39	39
0116 Adoption and Legal Guardianship Incentives	38	38	38